# NEW CALIFORNIA STATE JOINT RULES OF THE LEGISLATURE

## RULE I

## **Procedural and Parliamentary Authority**

## 1-1 Manual.

- (a) The "New California Manual of Legislative Procedure" shall govern procedural matters for the Legislature not shown elsewhere in these rules and not inconsistent with those found in the New California Law or Constitution. Changes to these Rules shall be made only by a two-thirds vote of the members of the Legislature.
- (b) The New California Manual of Legislative Procedures, and all future revisions, shall be referred to as the "Manual."
- 1-2 Parliamentary Practice. The rules of parliamentary practice comprised in Mason's "Manual of Legislative Procedure" published by the National Conference of State Legislatures in 2010 shall govern the Legislature in all cases in which they are
- not inconsistent with the rules and orders of the Joint Legislature and Assembly.
- 1-3 Suspension of Rules. No standing rules of the Legislature shall be rescinded, changed or suspended, except by a vote of at least two-thirds of the duly elected members present.
- 1-4 Temporary Legislative Facilities. During the period when the Legislature is housed or holds legislative sessions, regardless of location, the words "State Capitol" or "Capitol" when used in these Rules shall be understood to mean the Location where the legislature is housed or holds legislative sessions.

## RULE II

## JOINT LEGISLATURE ORGANIZATION

2-1 Presiding Officers. The officers of the Joint sessions shall be the Joint Legislature Chair and the Speaker of the Assembly. The Joint Legislature session shall be co-chaired by the Joint Legislature Chair and Speaker of the Assembly, with the Joint Legislature Chair taking the primary lead.

2-2 General Duties of the Presiding Officers.

Open the meeting according to Rule III.

- (a.) To receive and submit in proper manner all motions and propositions presented by the members and to announce the result;
- (b) Receive messages and other communications from other branches of the government and announce them to the Joint Legislature;
- (c) Authenticate by signature, along with the co-chair, all acts, orders and proceedings of the Joint Legislature;
- (d) Preserve order and decorum, and may speak on points of order in preference to other members, rising from his seat for that purpose, and shall decide points of order, subject to an appeal to the Joint Rules ommittee.
- 2-3 The Speaker of the Assembly: shall act in the absence of the Joint Legislature Chair, exercise all the powers and authority of the Chair, and shall perform all his duties.
- 2-4 Other Officers. All other officers and volunteers of the Legislature shall perform their respective duties, as generally outlined in "New California Manual of Legislative Procedures" under the direction of their respective House Leader.

## RULE III CONVENING AND ORDER OF BUSINESS

- 3-1 Hour of Meeting. The Joint Legisture shall meet at the time and day designated in person or through digital means, with prior notification. A majority of all the members of both Houses shall constitute a quorum.
- 3-2 Call to Order and Roll Call. The Presiding Officer shall take the chair at the fixed hour for the meeting of the Joint Legislature and call the members to order. The members shall thereupon take their respective seats and the Chief Clerk shall proceed to call the roll of the Legislature, and the names of those present and absent shall be entered upon the Journal.
- 3-3 Absent Members. No member or officer shall absent himself from the service of the Joint Legislature session except:
  - (a) In case of sickness or emergency;
- (b) Having first given adequate notice the leader of their respective House and provided their Alternate and Proxy information.

- 3-4 Quorum How Maintained. In case fewer than a Quorum shall convene, the Chair is authorized to send the Sergeant-at-arms, or any other person, for any or all members absent without leave.
- 3-5 Order of Business. The following shall be the usual order of business, however the order may be changed as necessary for the efficient management of business:
  - (a) Roll call and sign in
  - (b) Prayer by the chaplain
  - (c) Pledge of Allegiance
  - (d) Journal presentation
  - (e) Announce the business before the Joint Session
  - (f) Confirmation of appointments, if any
  - (g) Messages from the Executive
  - (h) Unfinished business
  - (i) Introduction, reading of summary and reference of bills
  - (j) Call for the vote final passage of bills
  - (k) Reports from select committees
  - (1) Consideration of bills on general file
  - (m) Special orders and committee announcement
  - (n) Recess/Adjournment

## **RULE IV**

## INTRODUCTION AND REFERRAL OF BILLS

- 4-1 Definitions.
- (a) Whenever the word "bill" is used in these Rules, it shall include Assembly and Joint Legislature joint materials, and resolutions unless otherwise specified.
- (b) Whenever used in these Rules, the words "budget bill", "mirror budget bill" or "general appropriations bill or bills" refer to the "general

appropriations bill" specified in the Joint Rules of the Assembly and Joint

- Legislature which contains appropriations for the ordinary expenses of the three branches of state government and may include other appropriations allowed by Article 3 of the New California State Constitution.
  - (c) The words "printed", "distribute" and "distributed" when used in these Rules in relation to the distribution of bills, amendments or other information to legislators shall include distribution by electronic means.
- 4-2 Preparation of Bills. Bills for consideration by the Joint

legislature shall be prepared

generally per the drafting rules set forth in the Manual and approved as to form, jacketed, indexed and stored in the computer by the Legislative Service Office before being introduced in the Joint session.

der of Bill Introduction. Bills are introduced after they have been numbered in the order of their presentation to the Chief Clerk and after the President announces the Order of Business "Introduction, Reading and Reference of Bills" (see procedure and language style in Manual).

## **RULE V**

## JOINT STANDING COMMITTEE PROCEEDINGS

- 5-1 Open Meetings; Executive Sessions. All standing committee meetings shall be considered open meetings except when declared to be an executive session by the standing committee chairman.
- 5-2 Delivered to Committee Chairman; Meeting Notices.
- 5-4 Reports and Record of Votes.
  - (a) Standing Committees shall take charge of and report in writing on all matters referred to them respectively.
- (b) When a Standing Committee has considered a bill or other matter a recommendation will be prepared by adoption of:
  - (1) the following motions, the vote on final disposition shall be included in the Committee report indicating how each member voted, and the bill or other matter

and the report shall be submitted to the Chief Clerk:

- (i) Do pass;
- (ii) Amend and do pass;
- (iii) Do not pass;
- (iv) No recommendation.

*Note*; When a motion to "do pass" or "amend and do pass" fails, the chairman shall report the vote on the failed motion to the Legislative Service Office including a record indicating how each member of the committee voted. The Legislative Service Office will provide the report of the committee vote to the public.

5-5 Recalling Bills from Committee. Any bill, resolution, petition or memorial in the hands of any committee may be recalled from such committee after a reasonable time upon regular motion seconded by three Joint Legislatures. Approval of the

motion requires a simple majority of those present.

## **RULE VI**

## GENERAL FILE AND COMMITTEE OF THE WHOLE PROCEDURES

6-1 Placed on General File. After a bill has been reported back to the Joint Legislatures by

the committee to which the same was referred and the Standing Committee Report read to the body and entered in the journal, it shall be placed on general file and in its regular order and at the proper time it shall be taken up and considered by the Joint Legislature in the Committee of the Whole.

- 6-2 Order of General File End of Session. Bills on the general file shall be considered in the following order: first, "Do Pass" bills; second, "without recommendation" bills; and third, "Do NOT Pass" bills.
- 6-3 Committee of the Whole Procedure. After a bill and its Standing Committee Report have been read at length to the Committee of the Whole, or until a motion to dispense with further reading of the bill is carried, it shall be in order for the Standing Committee Chairman:
  - (a) To move the Committee recommendation on the bill and then any Standing Committee Amendments. He shall move for the adoption of these amendments and explain the same. He may yield the floor to others who

may offer further explanations, questions, or he may move:

- (i) to recommend "Do Pass"
- (ii) to recommend to postpone to a certain date which shall take precedence in the order stated.
- (b) After either of said motions have been made, it shall be in order to move, and to take precedence in order of descending rank:
  - (i) to "rise and report"
  - (ii) to lay back on "General File" without prejudice
  - (iii) to re-refer or recommit (iv) to amend.
- 6-4 Motion to Rise and Report. A motion to rise and report shall always be in order and shall take precedence over any other motion.
- 6-5 Joint Rules Apply; Exceptions. The rules of the Joint

Session shall be observed in

the "Committee of the Whole", so far as they may be applicable, except:

- (a) The ayes and noes shall not be taken unless the original motion made for passage of a given bill has failed in the Committee of the Whole. At that time, the ayes and noes shall be taken and entered in the Committee of the Whole Report. The result of the roll call vote shall determine the action of the Committee of the Whole. If, after a roll call vote, the bill fails to pass Committee of the Whole, the bill is deemed to be indefinitely postponed. Except as provided in this subsection, the motion to indefinitely postpone shall not be in order during Committee of the Whole;
- (b) The "previous question" will not be in order;
- (c) There shall be no limit to the number of speeches;
- (d) The motion for a "call of the Committee of the

Whole, lay on the table, adjourn" will not be in order.

6-6 Chair May Vote. The Chairman of the Committee of the Whole shall be entitled to vote on any matter under consideration before the committee.

## **RULE VII**

## FLOOR ACTION ON BILLS

- 7-1 One Reading. Every bill shall receive one separate reading, previous to being passed and the Chair shall give notice it shall be the first and only reading of the bill.
- 7-2 First Reading by Title. First reading shall be by catch title and sponsors' names only.
- 7-3 Laying Back a Bill. Absent objection sustained by a majority of those present, a bill scheduled for second or third reading may be laid back for a future time.
- 7-4 Second Reading. If a bill shall be read a second time the

Committee of the Whole shall

report on the bill having a "Do Pass" recommendation unless laid back under Joint Legislature Rule 7-3.

- 7-5 Reading by Title Only. Second reading shall be by catch title only.
- 7-6 Question on Second Reading. The final question on the second reading of every bill shall be: "Shall the bill be read a third time?" Unless objections are made the Chair shall so order. Only procedural objections to the bill being read a third time are in order on second reading.

## 7-7 Uncontested Bills.

- (a) After first reading, all uncontested bills which have no amendments pending, except for bills or joint resolutions requiring a two-thirds vote of the elected membership for final passage, shall be placed by the Chief Clerk on the consent list. If amendments are subsequently prepared to a bill, the bill shall be automatically removed from the consent list. Any member may object to having any bill placed on the consent list, in which case it shall be removed from the consent list. Any bill removed from the consent list shall be considered separately on second reading and final passage.
- (b) At the beginning of second reading and final passage of bills, the majority floor leader shall move the consent list by reading each bill number followed by the catch title and the presiding officer shall call for the roll call on all the bills on the consent list. After the roll call is completed, the Chief Clerk will then ask any member who wishes to change his vote to stand and identify himself as to each bill or bills on the consent list. The results of the final roll call will then be announced for each bill.

**7-8** Third Reading. Any bill requiring a third reading shall be read a third time at a designated time to be set unless laid back under Joint Legislature Rule 7-3. It

shall be read by bill number, catch title, sponsor, and enacting clause only.

- 7-9 Motions Allowed During Third Reading. It shall be in order for any member to move:
  - (a) to postpone to a certain date; or
  - (b) to recommit; or
  - (c) to amend, but PROVIDED that these motions may not be made once the Chair has put the question as in Rule 7-11.
- 7-10 Action on Recommitted Bills. If a bill is recommitted, as permitted in Rule 7-9, it shall again be considered by the Joint Committee of the Whole and then proceed under the usual procedure from that action.
- 7-11 Question on Third Reading. Upon the conclusion of the third reading, the Chair shall put the question this way:

"The bill (naming it by number) having been read three separate times, the question is: Shall the bill pass? The Chief Clerk will call the roll." The ayes and noes shall be taken.

## **RULE VIII**

## **DEBATE & DELIBERATION**

- 8-1 Speaking Limits.
  - (a) No member shall speak more than twice on the same question on the same day without leave of the Chair.
  - (b) No member shall occupy the floor more than five minutes each time he speaks. This limitation shall not apply to:
    - (i) Debate regarding the bill or Standing Committee amendment Under Rule 6-3(a);
    - (ii) Explanation of the Mirror Budget Bill by members of the appropriations committee under Joint Rule or explanation of Assembly amendments to the Mirror Budget Bill by members of the appropriations committee under Joint Rules;
    - (iii) Explanation of the report of a conference committee under Joint Rules.
- 8-2 Third Reading Debate. After the Chair announces "Third Reading of the Bill", any member may debate the bill or any amendment then proposed or any

debatable motion then made, provided:

- (a) Debate shall be so limited that:
  - (i) No member shall speak more than twice on any one amendment; or
  - (ii) More than twice on the bill; and
  - (iii) No member shall occupy the floor more than five minutes each time that he speaks, there shall be no extensions of this rule.
- (b) When the Chair states the final question in Rule 7-11, "Shall the Bill Pass" all debate shall cease and no amendments, or motions to the bill, shall be in order without suspending the rules.
- (c) The Chief Clerk shall then call the roll without interruption.
- 8-3 Obtaining the Floor. When any member is about to speak, or deliver any matter to the Joint Legislature, he shall rise from his seat and respectfully address the presiding officer. When recognized, the member shall confine himself to the question under consideration and avoid defamatory speech, speaking to personalities, or diverting discourse to diversions not relevant to the question, and when they have finished, shall take their seat.
- 8-4 Order of Speakers. When two or more members shall arise at the same time, the Chair shall name the person who is to speak first.
- 8-5 Point of Order. Any member rising to a point of order may be allowed five minutes in which to state his grounds.
- 8-6 Appeals from Decision of the Chair. A majority of all the votes of the members present shall be sufficient to sustain an appeal from the decision of the Chair.
- 8-7 Protest Against Action of the Joint

Legislature. It shall be in order for any member or members to protest against the action of the Joint Legislature and have such protest entered briefly in the Journal.

8-8 Distribution of Printed Matter. No printed material shall be distributed on the floor unless it is approved and signed by a Senator or an Assembly member. All approved

materials shall be dated, indicating the name of the approving Senator or Assembly member and

indicating the legislation affected by the materials, if applicable.

8-9 May Call for Reading of Papers. When the reading of a paper is called for, it shall be read unless the same is objected to by some member, in which case the question shall be determined by a vote of the Joint Legislature. The question is undebatable and may not be amended.

## **RULE IX**

## **DECORUM OF MEMBERS**

- 9-1 Call to Order While Speaking. When a member is called to order while speaking, he shall forthwith take his seat until it shall be determined whether or not he is in order, except he be permitted to explain, and if a member be called to order for words spoken in debate, the exceptional words shall be immediately taken down in writing by the Chief Clerk, so that the Chair and Legislative Body may be better able to judge the matter.
- 9-2 Interrupting Business of the Joint

Legislature. No member shall speak to another or otherwise interrupt the business of the Joint Legislature, or read any newspaper while the Journal or public papers are being read before the Joint Legislature, or when any member is speaking in any debate.

9-3 Explain Personal Matter. Any member may rise and be recognized to explain a matter personal to himself but shall not discuss a question in such explanation or speak more than five minutes on the matter.

## RULE X

## **MOTIONS**

- 10-1 Motions to be Stated by the Chair. No motion shall be debated until the same shall have been stated by the Chair.
- 10-2 Motions Reduced to Writing if Desired. All motions (except to adjourn, postpone, or commit) shall be reduced to writing, if desired by the Chair or any member.
- 10-3 Seconding Motions. No motion shall require a second, excepting as is herein designated. Motions may be deemed requiring a second by an act of the Chair.
- 10-4 Withdrawal of Motion. If no one objects, any motion may be withdrawn by

the mover at any time before a decision, amendment, or ordering of the ayes and noes, except a motion to reconsider, which shall not be withdrawn without leave of the Joint Legislature.

10-5 Precedence of Motions. When a question is being debated, no motion shall be received, except the following, which shall have precedence as listed:

## Undebatable:

- (a) To adjourn
- (b) To lay on the table
- (c) To call for previous question

## Debatable:

- (d) To postpone to a certain date
- (e) To commit or refer
- (f) To amend
- (g) To pass
- (h) To postpone indefinitely
- 10-6 Motion to Adjourn. The motion to adjourn is not debatable, cannot be amended and is always in order except:
  - (a) when another has the floor
  - (b) during roll call
  - (c) during a call of the Joint Legislature
  - (d) during the Committee of the Whole
- 10-7 Motion to Commit. If it be proposed to refer the same subject to a Committee of the Whole, to a standing committee or to a select committee, they shall be voted on in the order here given.
- 10-8 Motion to Concur. With respect to consideration of requests by the Assembly for Joint Legislature concurrence with Assembly amendments to Joint Legislature Files and of Joint

Conference Committee reports, only the motion to concur shall be in order.

## **RULE XI**

## **AMENDMENTS**

11-1 When a Bill May be Amended. No bill shall be amended until after it has been

reported upon by a standing or select committee. The Joint legislature shall take no action

on any proposed amendment until the amendment has been reduced to writing, approved by the Joint Legislature legal

representative and distributed to the members of the Joint Legislature.

- 11-2 Amendments to Standing Committee Amendment. If a standing committee amendment proposes adoption of a substitute bill and the amendment is adopted during committee of the whole, subsequent amendments that day which change the standing committee amendment, including ones which restore language in the original bill changed by the standing committee amendment shall be in order and shall not be deemed a second consideration of the same item on the same day.
- 11-3 No bill shall contain amendments or additions unrelated to the original bill, or with an intent or purpose to repeal the original bill.
- 11-4 Ayes and Noes on Appropriation Amendments. Except as provided by Rule 6-5(a), the ayes and noes shall be taken on the motion to adopt any amendment which directly increases or decreases an appropriation by a specific dollar amount.
- 11-5 Division of Question. Any member may call for a division of the question, which shall be divided if it comprehend[s] propositions in substance so distinct that one being taken away, a substantive proposition shall remain for the decision of the Joint

Legislature. A motion to strike out and insert shall be deemed indivisible but a motion to strike out being lost shall preclude neither amendment nor a motion to strike out and insert.

11-6 Distribution of Amendments. Upon approval of the text of an amendment by the sponsor, the amendment will be numbered. Once numbered, the amendment shall be released to the public as soon as reasonably practicable unless the sponsor specifically directs that distribution of the amendment be delayed.

# RULE XII VOTING

- 12-1 Joint Legislature voting Requirements;
- (a) Every member shall vote who may be within the bar of the Joint Legislature when

the question is put unless for special reasons he be excused.

- (b) A motion to excuse a member from voting shall be made before the call of the ayes and noes is commenced, and any member wishing to be excused from voting may briefly and pertinently explain his reason therefore; but, when the ayes and noes are being taken the call shall not be interrupted for any purpose whatsoever.
- (c) Any member present within the bar of the Joint

## Legislature who refuses to vote on

any question shall be placed on record as having voted in the affirmative.

(d) No member shall be recognized by the Chair, or be allowed to vote, when such member is at the time outside the bar of the Joint Legislature, and no

member, or other person, shall remain by the Chief Clerk's table while the ayes and noes are being called.

- 12-2 Disclosure of Personal or Private Interest before voting;
- (a) A member who has a personal or private interest in any bill proposed or pending before the legislature shall disclose the fact to the Joint Legislature members

at the time of initial consideration during the committee of the whole or at the first subsequent time the conflict becomes apparent to the declarer, or at the time of introduction during the session. If the status of the conflict changes during the legislative process, the member shall disclose the change in the status of the conflict. Disclosure of a conflict of interest by any member shall be entered in the Daily Journal. If the member later makes a declaration of no conflict of interest in the matter, prompt entry of that declaration shall be made in the journal. The published Journal shall clearly reflect the declaration of the conflict of interest of the member with respect to a roll call vote.

- (b) On general appropriation and re-codification bills, a member who has declared a conflict of interest on a section or an amendment to a section shall not vote on that section, but may vote on the entire bill if allowed by a vote of the Rules Committee.
- (c) If a member is uncertain whether his interest in a bill is such as to require him to abstain from voting, he may request a ruling from the Rules Committee. When a request for a ruling is made, the Rules Committee shall make such inquiry as it deems necessary and shall rule by majority vote whether the member may or may not vote on the bill in question. The Rules

Committee shall report its ruling on the floor of the Joint Legislature, including an

explanation of the interest in question and any explanation for the ruling the committee determines appropriate to report to the Joint

Legislature. Debate on the

interest in question and the ruling may be had in accordance with Joint Legislature

rules governing debate. At the conclusion of any debate the ruling of the Rules Committee shall be adopted as the ruling of the Joint

Legislature unless a motion

is made, seconded by at least one (1) other member and carried by majority vote of all Joint

Legislature members voting on the motion to rule differently. The proposed ruling of the Joint Legislature shall be set forth in the motion.

- (d) As used in this section "personal or private interest" means the member shall receive or incur a direct personal or financial gain or loss if the measure or bill is enacted. "Personal or private interest" does not include a financial gain or loss which shall be received or incurred by a member if the gain or loss shall also be received or incurred by a substantial class of persons.
- 12-3 Call for the Ayes and Noes.
  - (a) When the question is being taken, or about to be taken, it shall be competent for any member to call for the ayes and noes, which shall be entered on the Journal.
  - (b) Except as provided by Joint
- Legislature Rule 6-5(a), the ayes and noes shall be taken on the motion to adopt any amendment which directly increases or decreases an appropriation by a specific dollar amount.
- 12-4 Interruption of Voting Prohibited. When the ayes and noes are being taken, the call shall not be interrupted for any purpose whatsoever and members shall answer the call from their seats, if possible.
- 12-5 No Vote After Decision Announced. When the ayes and noes shall be taken on any question, in pursuance of Joint

Legislature Rule 7-11, no member shall be permitted under any circumstances whatever to vote after the decision is announced from the Chair.

- 12-6 Vote Changing. Any member may change his vote on a roll call of ayes and noes only after the call is completed, but only before the vote is closed.
- 12-7 Vote Explanation. Immediately after the vote on any question has been announced and at no other time, any member may explain his vote.

## 12-8 The Previous Question.

(a) Any member may move the previous question, and if it be seconded by three other members, the previous question shall be put in this form: "Shall the main question be now put?" The motion will bring the Joint

## Legislature to a vote

on the pending question without further discussion.

- (b) If carried, all debates shall cease, and the Chair shall immediately put the main question to vote: first on proposed amendments in their order, and then on the main question, without debate or further amendment.
- (c) Provided, that a motion to adjourn and call of the Joint

## Legislature shall each be in

order after the previous question has been sustained, and before the main question is put, but no other motion or call shall be in order, except to receive the report of the Sergeant-at-Arms, or to dispense with the proceedings under the call, and all motions and proceedings authorized by this rule shall be decided without debate, whether on appeal or otherwise.

12-9 Call for Division. It shall be in order for any member or the presiding officer to order a vote by division to verify a voice vote. Should there be doubt about the voice vote, the motion from the floor is simply to call "Division" immediately before or after the announcement of the vote. When the call is made, the presiding officer orders a standing vote, first the ayes and then the noes.

## 12-10 Reconsideration of the Vote.

(a) When a motion has been made and carried or failed, it shall be in order for any member who voted with the prevailing side to move for reconsideration of the vote thereof and such motion shall take precedence over all other questions except the motion to adjourn. The motion may be made on the same day or on the next succeeding day, providing it is made before the bill leaves the possession of the Joint

# Legislature. A motion to reconsider a

vote in Committee of the Whole is in order only if made prior to adoption of the Committee of the Whole report.

(b) It is in order for the member to give open notice from the floor that he may on that day or the next succeeding day move for a reconsideration. In such case, the bill shall not be taken from the Joint

Legislature until the matter has

been finally disposed of. The notice shall be entered in the Journal and shown on the Action Sheet and Calendar.

- (c) However, the giving of such notice shall not prevent any other member who voted with the prevailing side from moving a reconsideration at any time within the limit of this rule, and should this motion be lost, it cannot be renewed except by the member serving the original notice. On the last day, if a member gives such notice, it shall be in order for any other member who voted with the prevailing side to move a reconsideration at any time during the day.
- (d) The motion once made and disposed of cannot be renewed. The motion is not debatable nor can it be amended, and is carried or lost by a simple majority vote regardless of the vote required of the original question. Once the motion is adopted, the question is in exactly the same condition it was when the vote being reconsidered was originally ordered, which means no amendment or debate is allowed on the question and the Chair shall put the question this way: "On reconsideration of the vote, the question is, shall (naming the bill by number) pass? The Chief Clerk will call the roll."
- (e) There shall be no reconsideration of the motions to adjourn, lay on the table, suspend the rules, indefinitely postpone, the previous question and reconsider.
- (f) If a vote to reconsider has passed or failed on a particular motion under this section, it shall not be in order to move to rescind the vote on that motion.
- 12-11 Rescission of the Vote. Any motion to rescind a vote shall require an affirmative vote of two-thirds of the elected members to be adopted.
- 12-12 Call of the Joint Legislature. A call of the Joint

Legislature shall only be ordered upon the

demand of three members, one making the demand and two seconding the same by rising. Upon a call of the Joint

Legislature the names of the members shall be called by

the Clerk and the absentees noted. After which, the names of the absentees shall again be called. The doors shall then be shut and those for whom no excuse or

insufficient excuse is made may, by order of those present, be taken into custody as they appear, or may be sent for and taken into custody by the Sergeant-at-Arms wherever found, or by a special messenger, to be appointed for that purpose. A motion to "call" shall be denied any committee.

## **RULE XIII**

## RULES FOR THE BUDGET SESSION

- 13-1 In General. For the introduction of any bill, other than the budget bill or a bill to apportion the legislature, the following procedure will be followed:
- (a) Any bill must be printed and on the desk of all members of the Joint Legislature

for at least 48 hours prior to consideration, except that bills sponsored by the joint interim committees may be considered on the opening day of the session.

- (b) The prime sponsor, or his designee, will be granted three minutes to address the Joint
- Legislature as to the need and timeliness of his (or her) particular bill. No rebuttal or questions will be permitted.
  - (c) Upon approval of two-thirds of the elected members by a roll call vote, a bill will be accepted by the Joint Legislature and assigned by the Chair to the appropriate Standing Committee.
- 13-2 Introduction Deadline. For the introduction of any bill, other than the budget bill, the following will apply:
- (a) No bill will be accepted for consideration except by consent of President of the Senate and Speaker of the Assembly.

Such a list of bills will be delivered to the Chair at the cutoff hour as determined by the Chair.

- 13-3 Limit on Sponsorship. No member shall sponsor more than three (3) bills in any Budget Session. This limitation shall not apply to joint interim committees, the Management Audit Committee, the Management Council, the Select Water Committee and any other committee designated by the Management Council.
- 13-4 Open Meetings Exception. All Standing Committee meetings shall be considered open meetings except when declared to be an executive session by the

Standing Committee Chairman.

- 13-5 Budget Session Consent List. Notwithstanding Rule 13-1, the Chair, in consultation with the minority floor leader may propose a Consent List of interim committee bills to be voted upon for introduction under the following procedure:
  - (a) The Chair shall distribute the proposed Consent List to all members at least 24 hours prior to consideration. No interim committee bill shall be included on the Consent List unless the interim committee bill has been printed and distributed to all members before the proposed Consent List is distributed. No interim committee bill shall be added to the Consent List without the approval of the Chair.
  - (b) Subject to subsection (a) of this rule, and at the appropriate order of business, the majority floor leader shall move the Consent List. No debate shall be permitted on the Consent List, but any member may remove any interim committee bill from the Consent List upon request before the vote. A roll call vote shall be taken and the results applied to each interim committee bill on the list except that opportunity shall be made for any member to request a re-designation of his vote on any interim committee bill on the list before the Chief Clerk announces the vote.
- 13-6 Schedule of Bills for Introduction Vote. If available, a tentative list of bills to be considered for introduction vote will be posted on the Legislative website or otherwise made available to the public. The list will state that it is subject to change.

## **RULE XIV**

## JOINT LEGISLATURE JOURNAL AND RECORDS

14-1 Journal Committee Duties. The Journal Committee shall meet each day prior to the convening of the Joint

Legislature, for the purpose of examining the Journal of the previous day. They shall report to the Chair their recommendation thereto.

14-2 Report of Journal Committee. The Journal Committee shall have leave to report at any time when the Joint

Legislature is in session, except when the "ayes and noes" are being taken.

## 14-3 Journal Entries.

- (a) The titles of bills and only such parts thereof as shall be affected by the proposed amendments shall be inserted in the Journal.
- (b) The full bill title shall be shown in the Journal at time of bill

introduction and when the bill is next shown in the Journal after the title has been amended. All other reference to the bill shall be shown by number and catch line title only.

14-4 Expunge from the Journal. In the rare instance when it is desirable to express strong disapproval of matter in the Journal, a member may move that it be expunged. The motion must be carried by the affirmative vote of two-thirds of the elected membership. When matter is ordered expunged from the record, the Clerk shall have a line drawn through the matter and writing across each line "Expunged by order of the Joint

Legislature membership." Each line must be dated. The expunged matter must not be blotted as to be unreadable as otherwise it would be impossible to determine whether more was expunged than was ordered. If the matter to be expunged relates to a Bill or File, it must be ordered while the Bill or File is in the possession of the Joint

Legislature and must relate to action previously taken by the Joint Legislature on the Bill or File.

- 14-5 Proceedings to be Recorded. The proceedings of the Joint Legislature shall be:
  - (a) When not acting as a Committee of the Whole, entered on the Journal as concisely as possible, care being taken to detail a true and accurate account of the proceedings; but every vote of the Joint

Legislature shall be entered upon the

- Journal, and a brief reference to the contents of each petition, memorial or paper presented in the Joint Legislature shall also be inserted in the Journal;
- (b) To the extent practicable, electronically recorded. The legislative service office shall retain all recordings made during the session and then transfer them to the secretary of state not later than the beginning of the second business day for the office of the Secretary of State following the date on which the session adjourned. Upon transfer to the Secretary of State, the recordings shall become a public record; however, the contents of any recording made under this rule shall not be construed to supersede the Journal;
- (c) To the extent practicable, broadcast over the internet via RealAudio or similar capability. Contents of any audio broadcast of proceedings under this rule shall not be construed to supersede the Journal. Failure of audio broadcast capability under this rule shall not delay the proceedings of the Joint Legislature.
- 14-6 Messages How Sent. Messages shall be sent to the Assembly by the Assistant

Chief Clerk, Sergeant-at-Arms or any Messenger designated by the Chief Clerk, the Chief Clerk having previously endorsed the final determination of the Joint Legislature thereon.

## **RULE XV**

## MAINTAINING PUBLIC ORDER IN THE JOINT LEGISLATURE

15-1 Authorized Persons Within the Bar of Joint

Legislature. No person other than members

and officers of the Joint

Legislature and Assembly and legislative staff shall be admitted within the bar of the Joint Legislature, except by special invitation on the part of the Joint Legislature or

Chair thereof; but a majority may authorize the Chair to have the Joint Legislature cleared of all such persons.

- 15-2 Interruptions to Business. No motion shall be deemed in order to admit any person or persons whomsoever upon the floor of the Joint Legislature to present any petition, memorial or address, or to hear any such read.
- 15-3 Maintaining Order in Committee of the Whole. When the Joint Legislature is in Committee of the Whole, should there be any disturbance or disorderly conduct in the lobby or any part of the Joint Legislature, the Chair shall immediately resume the Chair, and shall have the power to order the Joint Legislature cleared until order is restored.
- 15-4 Disturbances. In case of any disturbance or disorderly conduct in the lobby or any part of the Joint Legislature while in session, the Chair shall have the power to order the same cleared.
- 15-5 Lobbying Forbidden. Lobbying is strictly forbidden within the Joint Legislature Chambers.
- 15-6 Smoking Prohibited. Smoking shall not be permitted on the floor of the Joint Legislature chamber while the Joint Legislature is in session.

#### RULE XVI

## CONFIRMATION OF APPOINTMENTS

- 16-1 Confirmation of Appointments.
  - (a) upon receipt of proposed governor appointments pursuant to the New California State Constitution, or other appointments requiring confirmation

by the Joint

- Legislature, the names of the prospective appointees and the public offices to which the appointees are proposed to be appointed shall be distributed to each member of the Joint Legislature.
  - (b) On the next legislative working day, the Chair shall assign appropriate standing committees to interview and review the qualifications of each prospective appointee who was the subject of the motion based upon the normal area of expertise of the standing committee. Any member may attend meetings of the committee and ask questions of a prospective appointee.
- (c) Prior to confirmation of any prospective appointee the committee appointed under this rule shall report its recommendations regarding any prospective appointee to the Joint Legislature. A roll call vote of the Joint Legislature to

confirm or reject an appointment shall be taken within five (5) legislative working days after the prospective appointee's name is submitted to the Joint Legislature for consideration. Confirmation of an appointee by the Joint Legislature shall

require a simple majority vote.